1. PURPOSE

This Departmental Regulation (DR) establishes the United States Department of Agriculture (USDA) policy for sharing, optimizing, and consolidating telecommunications resources.

2. SPECIAL INSTRUCTIONS/CANCELLATIONS


   b. This policy is effective immediately when published and will remain in effect until replaced.
c. All Mission Areas, agencies, and staff offices will align their policies and procedures with this DR within 6 months of the publication date.

d. Mission Areas, agencies, and staff offices may supplement this DR when developing their internal operating procedures. Modifications to the intent or purpose of this DR are not allowed. If Mission Areas, agencies, or staff offices publish a supplement to this DR, one copy of each supplement will be forwarded to the Office of the Chief Information Officer (OCIO), Digital Infrastructure Services Center (DISC), Enterprise Network Services (ENS), Telecommunications Infrastructure Management and Governance (TIMG) at ens.policy@ocio.usda.gov.

3. BACKGROUND

USDA must take advantage of every opportunity to aggregate and optimize the acquisition of new telecommunications resources through the coordination of business processes and telecommunications planning among all USDA Mission Areas, agencies, and staff offices. The Clinger-Cohen Act, 40 United States Code (U.S.C.) Section 11101, et seq., mandates that all Government Agencies refocus information technology (IT) management to directly support each of their respective strategic missions, implement an investment review process that drives budget formulation and execution for information systems, and rethink and restructure the way they perform their functions before investing in IT to support that work.

4. SCOPE

This DR applies to all USDA Mission Areas, agencies, staff offices, contractors, data centers, cloud service providers, cooperative partners, employees, and others working for, or on behalf of, the USDA.

5. POLICY

In accordance with the Federal Shared Services Implementation Guide; Office of Management and Budget (OMB) Memorandum M-11-29, Chief Information Officer Authorities; and, Federal Information Technology Acquisition Reform Act (FITARA), Public Law (P.L.) 113-291 §831-837, USDA will explore and implement opportunities to share, optimize, and consolidate telecommunications resources that will result in:

a. The use of telecommunications resources in a cost-effective and efficient manner;

b. The elimination of inefficient spending that results from duplicative service offerings and systems;

c. The reduction of support costs of redundant IT resources;
d. The use of telecommunications resources to achieve optimum configuration of services at each service delivery point; and

e. Increased information sharing among Mission Areas, agencies, and staff offices that will help ensure telecommunications resources and the data being transported using these resources are adequately protected.

6. ROLES AND RESPONSIBILITIES

a. The USDA Chief Information Officer (CIO) will:

   (1) Assess current and future telecommunications needs;

   (2) Provide Departmental leadership and identify cost reduction opportunities for sharing, optimizing, and consolidating telecommunications resources throughout USDA;

   (3) Provide consultation and analytical support to Mission Areas, agencies, and staff offices in developing and implementing plans of actions for sharing, optimizing, and consolidating telecommunications;

   (4) Provide guidance and direction on connectivity of telecommunications services to USDA partners such as agricultural research universities;

   (5) Review and approve Mission Area, agency, and staff office action plans for implementing changes in telecommunications services within Group One cities (see Appendix B for the list of Group One cities). Group One cities must be optimized for network backbone concentration nodes for an Enterprise Network (EN);

   (6) Include the sharing, optimization, and consolidation of telecommunications resources as described in DR3130-013, Information Technology Capital Planning and Investment Control;

   (7) Ensure that sharing, optimization, and consolidation are a part of the performance and results-based management process to establish goals for improving the efficiency and effectiveness of operations and, as appropriate, the delivery of services to the public through effective use of IT; and

   (8) Perform management and/or oversight responsibilities in accordance with FITARA, as applicable to this directive.

b. The ENS Director will:

   (1) Establish procedures for monitoring, measuring, and enforcing compliance with this DR;
(2) Oversee Mission Area, agency, and staff office compliance with USDA telecommunications policies and procedures;

(3) Manage USDA telecommunications services, equipment, and facilities in accordance with prescribed laws, regulations, standards, and related USDA 3300 Series Telecommunications Management directives;

(4) Review and render decisions on Mission Area, agency, and staff office telecommunications policy waiver requests;

(5) Maintain an electronic file of approved waivers;

(6) Identify Mission Area, agency, and staff office business and program requirements, and work with the USDA CIO to develop standardized, cost-effective solutions based on a common telecommunications architecture;

(7) Coordinate the designation of lead agencies, as required, prior to the implementation of an EN;

(8) Work with Mission Areas, agencies, and staff offices to eliminate redundant or unused services and equipment;

(9) Use General Services Administration (GSA) and USDA mandated programs, products, and services when organizational requirements can be met cost-effectively through the programs, products, and services; and

(10) Maintain inventories of USDA telecommunications resources to the extent necessary to:

   (a) Ensure adequate and appropriate telecommunications resources to support Mission Area, agency, and staff office missions;

   (b) Ensure accountability for USDA telecommunications property; and

   (c) Meet Departmental and Federal requests for periodic or special inventory reports.

c. Mission Area Assistant CIOs and Agency and Staff Office IT Directors will:

   (1) Ensure Mission Area, agency, and staff office personnel comply with this directive;

   (2) Ensure Mission Area, agency, and staff office internal directives conform to this DR’s stated requirements;

   (3) Seek and actively pursue opportunities for sharing, optimizing, and consolidating telecommunications resources;
(4) Eliminate redundant, uneconomical, or unused services, and equipment;

(5) Designate a senior management official or a single point of contact (POC) to serve as the Telecommunications Mission Area Control Officer (TMACO) to coordinate optimization and consolidation of telecommunications services internally, with the OCIO, and with other Mission Areas, agencies, and staff offices;

(6) Use GSA’s and USDA’s mandated programs when Mission Area, agency, and staff office requirements can be met cost-effectively through use of the programs;

(7) Notify OCIO, through the telecommunications planning process, of all initiatives to share telecommunications resources;

(8) Obtain a waiver from TIMG to decline sharing, optimizing, and consolidating opportunities within a Group One city; and

(9) Maintain Mission Area, agency, and staff office inventories of telecommunications resources to the extent necessary to:

   (a) Ensure adequate and appropriate telecommunications resources to support Mission Area, agency, or staff office missions;

   (b) Ensure accountability for USDA property; and

   (c) Meet Departmental and Federal requests for periodic or quarterly inventory reports.

   d. The roles and responsibilities for TMACOs are provided in DR3300-020, Telecommunications Mission Area Control Officer Roles and Responsibilities.

7. COMPLIANCE

   a. DR4070-735-001, Employee Responsibilities and Conduct, Section 16, sets forth USDA’s policies, procedures, and standards on employee responsibilities and conduct relative to the use of computers and telecommunications equipment. DR 4070-735-001, Section 21, states that a violation of any of the responsibilities and conduct standards contained in this directive may be cause for disciplinary or adverse action.

   b. Such disciplinary or adverse action will be effected in accordance with applicable laws and regulations such as Office of Personnel Management (OPM) regulations, OMB regulations, and the Standards of Ethical Conduct for Federal Employees of the Executive Branch.
8. POLICY EXCEPTIONS

   a. All USDA Mission Areas, agencies, and staff offices are required to conform to this policy. If a specific policy requirement cannot be met as explicitly stated, Mission Areas, agencies, and staff offices may submit a waiver request. The waiver request will explain the reason for the request, identify compensating controls/actions that meet the intent of the policy, and identify how the compensating controls/actions provide a similar or greater level of defense or compliance than the policy requirement.

   b. Mission Area Assistant CIOs and Agency and Staff Office IT Directors will address all policy waiver request memoranda to the ENS Director and submit the waiver request to ens.policy@ocio.usda.gov for review and determination.

   c. Waivers to stipulations of this directive that have been granted approval by the ENS Director and that are associated with a control identified in National Institute of Standards and Technology (NIST) Special Publication (SP) 800-53 Revision 4, Security and Privacy Controls for Federal Information Systems and Organizations, will be recorded and tracked as a Plan of Action and Milestones (POA&M) item in the USDA Federal Information Security Modernization Act of 2014 (FISMA), 44 U.S.C. §3551, et seq., data management and reporting tool.

   d. Waivers will expire at the end of the fiscal year or 6 months from the date of approval, whichever is longer. Unless otherwise specified, Mission Areas, agencies, and staff offices will review and renew previously approved policy waivers every fiscal year.

9. INQUIRIES

   Questions and comments concerning the requirements of this regulation should be directed to OCIO, DISC, ENS, TIMG at ens.policy@ocio.usda.gov.

   -END-
APPENDIX A

ACRONYMS AND ABBREVIATIONS

APHIS  Animal and Plant Health Inspection Service
ARS    Agricultural Research Service
CIO    Chief Information Officer
DISC   Digital Infrastructure Services Center
DR     Departmental Regulation
EN     Enterprise Network
ENS    Enterprise Network Services
FISMA  Federal Information Security Modernization Act
FITARA Federal Information Technology Acquisition Reform Act
FNS    Food and Nutrition Service
FS     Forest Service
GSA    General Services Administration
IR     Interagency or Internal Report
IT     Information Technology
NASS   National Agricultural Statistics Service
NIST   National Institute of Standards and Technology
NRCS   Natural Resources Conservation Service
OCFO   Office of the Chief Financial Officer
OCIO   Office of the Chief Information Officer
OMB    Office of Management and Budget
OPM    Office of Personnel Management
P.L.   Public Law
POA&M  Plan of Action and Milestones
POC    Point of Contact
RD     Rural Development
SP     Special Publication
TIMG   Telecommunications Infrastructure Management and Governance
TMACO  Telecommunications Mission Area Control Officer
USDA   United States Department of Agriculture
APPENDIX B

DEFINITIONS

a. Enterprise Network (EN). A computer network built by an organization to interconnect its various sites to share computer resources.

b. Lead Agency. The agency at a consolidated location that is designated by OCIO to oversee coordinating and implementing all telecommunications services at that site.

c. Sharing. Federal offices located in the same building or campus using a single integrated telephone system, the same video teleconferencing facilities, or other telecommunications resources.

d. Telecommunications. Preparation, transmission, communication, or related processing of information (writing, images, sounds, or other data) by electrical, electromagnetic, electromechanical, electro-optical, or electronic means. (Source: NIST, NISTIR 7298 Revision 2)

e. Telecommunications Services. The services and solutions that deliver or augment communications between users up to and including interstate and international communications. Telecommunications services refer to communications services or solutions specified as a discrete offering or set of capabilities. (Source: DR 3300-020)

f. USDA Group One Cities. The 23 cities that are network concentration nodes for an EN and the lead agency for each of these cities are the following:

<table>
<thead>
<tr>
<th>City</th>
<th>Lead Agency</th>
</tr>
</thead>
<tbody>
<tr>
<td>Albany, CA</td>
<td>Agricultural Research Service (ARS)</td>
</tr>
<tr>
<td>Albuquerque, NM</td>
<td>Forest Service (FS)</td>
</tr>
<tr>
<td>Atlanta, GA</td>
<td>FS</td>
</tr>
<tr>
<td>Austin, TX</td>
<td>National Agricultural Statistics Service (NASS)</td>
</tr>
<tr>
<td>Boise, ID</td>
<td>FS</td>
</tr>
<tr>
<td>Chicago, IL</td>
<td>Food and Nutrition Service (FNS)</td>
</tr>
<tr>
<td>Dallas/Fort Worth, TX</td>
<td>FNS</td>
</tr>
<tr>
<td>Denver, CO</td>
<td>FS</td>
</tr>
<tr>
<td>Des Moines/Ames, IA</td>
<td>Natural Resources Conservation Service (NRCS)</td>
</tr>
<tr>
<td>Fort Collins, CO</td>
<td>OCIO</td>
</tr>
<tr>
<td>Jackson, MS</td>
<td>NRCS</td>
</tr>
<tr>
<td>Kansas City, MO</td>
<td>Rural Development (RD)</td>
</tr>
<tr>
<td>Minneapolis/St. Paul, MN</td>
<td>Animal and Plant Health Inspection Service (APHIS)</td>
</tr>
<tr>
<td>New Orleans, LA</td>
<td>Office of the Chief Financial Officer (OCFO)</td>
</tr>
<tr>
<td>Ogden, UT</td>
<td>FS</td>
</tr>
<tr>
<td>Orlando, FL</td>
<td>NASS</td>
</tr>
<tr>
<td>Phoenix, AZ</td>
<td>FS</td>
</tr>
<tr>
<td>Location</td>
<td>Agency</td>
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<tr>
<td>------------------------------</td>
<td>--------</td>
</tr>
<tr>
<td>Portland, OR</td>
<td>FS</td>
</tr>
<tr>
<td>Raleigh/Durham, NC</td>
<td>NRCS</td>
</tr>
<tr>
<td>Sacramento/Davis, CA</td>
<td>FS</td>
</tr>
<tr>
<td>San Francisco, CA</td>
<td>FS</td>
</tr>
<tr>
<td>St. Louis, MO</td>
<td>RD</td>
</tr>
<tr>
<td>Washington, DC</td>
<td>OCIO</td>
</tr>
</tbody>
</table>
APPENDIX C

AUTHORITIES AND REFERENCES


NIST, *IR 7298 Revision 2, Glossary of Key Information Security Terms*, May 2013


OMB, Memorandum *M-11-29, Chief Information Officer Authorities*, August 8, 2011


USDA, *DR3300-020, Telecommunications Mission Area Control Officer Roles and Responsibilities*, October 13, 2016

USDA, *DR4070-735-001, Employee Responsibilities and Conduct*, October 4, 2007

USDA, *3300 Series* Telecommunications Management Directives